

## Message Text

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ORIGIN IO-13

INFO OCT-01 EUR-12 ISO-00 SP-02 EB-07 L-03 AID-05 SS-15

TRSE-00 OMB-01 CIAE-00 INR-07 NSAE-00 AF-08 ARA-06

EA-07 NEA-10 /097 R

DRAFTED BY IO/IEP:CMSONNE/AD

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EB/IFD:EPREEG

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S/S - PSEBASTIAN

----- 082800

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E.O. 11652: N/A

TAGS: EGEN, UNGA

SUBJECT: 31ST UNGA - DRAFT OMNIBUS ECONOMIC RESOLUTION

REF: USUN 4831

1. SUMMARY. ON ASSUMPTION G-77 WILL SOON FORMALLY  
INTRODUCE RESOLUTION SIMILAR TO THAT IN REFTTEL, WE HAVE  
REVIEWED TEXT, FIND A NUMBER OF POINTS UNACCEPTABLE, AND  
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WISH TO SUGGEST AMENDMENTS TO ALIGN DRAFT MORE CLOSELY  
TO OUR VIEWS. WE WOULD HOPE OUR SUGGESTIONS MIGHT PAVE  
WAY FOR COMPROMISE BUT AT THIS POINT ARE NOT PREPARED  
TO STRAY FAR FROM GUIDANCE SET FORTH BELOW. ALTHOUGH

G-77 DRAFT INVOLVES USUAL CRITICISM OF ADVANCED NATIONS, GREATER DIFFICULTY IS THAT IN PRESENT FORM IT WOULD ENDORSE MAJOR SHIFT IN UNDERLYING UN APPROACH TO ECONOMIC DEVELOPMENT, DISPLACING IDS IN FAVOR OF NIEO. UNLESS MORE OBJECTIONABLE FEATURES CAN BE REMOVED, US WOULD BE OBLIGED TO VOTE AGAINST, OR POSSIBLY ABSTAIN ON THIS RESOLUTION. END SUMMARY.

2. IN TITLE OF RESOLUTION, UNLESS THERE HAS BEEN SOME RECENT CHANGE, REVISION OF THE IDS SHOULD BE SHOWN AS ITEM 65 (NOT 64). IN ADDITION, USDEL SHOULD URGE THAT ITEMS 65

AND 66 APPEAR IN NUMERICAL ORDER, AS REVERSAL IN PRESENT DRAFT HAS NO APPARENT JUSTIFICATION AND INDIRECTLY MAY SERVE TO EMPHASIZE NIEO AT EXPENSE OF IDS.

3. FIRST FOUR PREAMBULAR PARAGRAPHS PRESENT NO PROBLEM. FIFTH PARAGRAPH PREFERABLY SHOULD READ "NOTING THE DECISIONS CONCERNING ESTABLISHMENT OF THE NEW INTERNATIONAL ECONOMIC ORDER TAKEN BY THE 5TH CONFERENCE..." INSTEAD OF HAVING THE REFERENCE TO NIEO AT THE END OF THE PARAGRAPH, WHERE IT WOULD SUGGEST THAT NIEO WAS THE SOLE SUBJECT OF THE COLOMBO CONFERENCE. A STILL BETTER FORMULATION WOULD BE "NOTING THE ECONOMIC DECLARATION OF THE 5TH CONFERENCE..." WITH SPECIFIC MENTION OF NIEO OMITTED.

4. PREAMBULAR PARAGRAPH 6 AS PRESENTLY FORMULATED IS UNACCEPTABLE IN THAT EMPHASIS ON GAP IN DEVELOPMENT WOULD IMPLY THAT RESPONSIBILITY FOR WORLD'S ECONOMIC PROBLEMS RESTS PRIMARILY WITH ADVANCED NATIONS. DEPT SUGGESTS WORDING SUCH AS THE FOLLOWING: "RECOGNIZING THAT THE WORLD ECONOMIC SYSTEM STILL FACES SEVERE PROBLEMS OF INSUFFICIENT GROWTH, UNEMPLOYMENT AND UNDER-EMPLOYMENT, SCARCITY OF RESOURCES AND RISING PRICES, AND DISPARITIES IN INCOME AND IN THE SATISFACTION OF HUMAN NEEDS, WHICH ARE A CAUSE FOR GRAVE CONCERN." LIMITED OFFICIAL USE LIMITED OFFICIAL USE

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5. RE OP PARA ONE, USUN WILL RECALL DEPT'S DESIRE TO AVOID ANY DOWNPLAYING OF INTERNATIONAL RESPONSE TO SEVENTH SPECIAL SESSION AND TO UNCTAD. THEREFORE WE RECOMMEND SEEKING NEW FORMULATION SUCH AS FOLLOWING: "RECOGNIZES THE PROGRESS WHICH HAS BEEN MADE IN CERTAIN AREAS BUT EXPRESSES ITS CONVICTION THAT AN ACCELERATED RATE OF PROGRESS IS NEEDED IN IMPLEMENTING THE DECISIONS OF THE SEVENTH SPECIAL SESSION OF THE GENERAL ASSEMBLY, INCLUDING THOSE AREAS CONSIDERED AT THE FOURTH SESSION OF THE UNITED NATIONS CONFERENCE ON TRADE AND DEVELOPMENT." AS A FALLBACK WE MIGHT SETTLE FOR A FORMULATION IDENTICAL OR SIMILAR TO THAT ADOPTED IN PART TWO OF THE OMNIBUS

ECONOMIC RESOLUTION OF THE 61ST ECOSOC, I.E., "EXPRESSES DEEP CONCERN, DESPITE SOME PROGRESS IN CERTAIN AREAS, OVER THE SLOW PACE OF PROGRESS IN IMPLEMENTATION OF MEASURES SPECIFIED IN THE RESOLUTIONS AND DECISIONS OF THE GENERAL ASSEMBLY AT ITS 6TH AND 7TH SPECIAL SESSIONS AND AT THE LIMITED NATURE OF AGREEMENTS REACHED AT THE FOURTH SESSION OF UNCTAD." IF ULTIMATELY ADOPTED BY CONSENSUS, SUCH A FORMULATION WOULD CALL FOR A US

EXPLANATION CITING WHAT WE CONSIDER TO BE SIGNIFICANT PROGRESS IN A NUMBER OF AREAS AND REITERATING OUR POSITION ON THE 6TH SPECIAL SESSION.

6. DEPT HOPES THAT STATEMENT ON CIEC FORESEEN FOR OP PARA 2 WILL BE MODERATE IN ITS TERMS BUT WILL PROVIDE FURTHER COMMENT IF REQUIRED.

7. OP PARA 3 CANNOT BE ACCEPTED IN THAT IT REFERS TO GENERAL ASSEMBLY RESOLUTION 3517 (XXX) WHICH THE US CONSIDERED GENERALLY UNSATISFACTORY AND ON WHICH IT AND OTHER ADVANCED NATIONS ABSTAINED IN THE FINAL VOTING OF DECEMBER 15, 1975. WHILE US CAN AGREE TO CITING THIS RESOLUTION IN PREAMBULAR PARA 3, THE SPONSORING NATIONS SHOULD BE ASKED TO DELETE THE OPERATIVE PARAGRAPH. THEY SHOULD BE REMINDED THAT ITS RETENTION WOULD LEAVE US NO ALTERNATIVE BUT TO VOTE AGAINST OR AGAIN ABSTAIN IF THE PRESENT RESOLUTION COMES TO A VOTE. IN LIEU OF G-77 PARAGRAPH, USDEL SHOULD PROPOSE FOLLOWING OPERATIVE LIMITED OFFICIAL USE LIMITED OFFICIAL USE

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PARAGRAPH: "CALLS UPON MEMBER STATES TO REDOUBLE THEIR EFFORTS TO IMPLEMENT THEIR UNDERTAKINGS WITH RESPECT TO THE INTERNATIONAL DEVELOPMENT STRATEGY DURING THE REMAINING PERIOD OF THE DECADE AND, TO THE EXTENT POSSIBLE, TO HELP OFFSET THE SHORTFALLS RECORDED DURING THE FIRST HALF OF THE DECADE." AS A FALLBACK, DEPT WOULD ACCEPT REPETITION OF OPERATIVE PARAGRAPH 6 FROM THE FINAL ECOSOC OMNIBUS RESOLUTION, I.E., "CALLS UPON ALL COUNTRIES, IN PARTICULAR THE DEVELOPED COUNTRIES, TO REDOUBLE THEIR EFFORTS TO IMPLEMENT THE INTERNATIONAL DEVELOPMENT STRATEGY DURING THE REMAINDER OF THE SECOND UN DEVELOPMENT DECADE AND, IN PARTICULAR, TO HELP OFFSET THE SHORTFALLS RECORDED DURING THE FIRST HALF OF THE DECADE." HOWEVER, THIS FORMULATION WOULD CALL FOR A US EXPLANATION OF OUR POSITION ON TARGETS.

8. IN PLACE OF THE PRESENT TEXT OF OP PARA FOUR, USDEL SHOULD SEEK ADOPTION OF THE FOLLOWING: "URGES, THEREFORE, ALL COUNTRIES PARTICIPATING IN THE ONGOING NEGOTIATIONS IN DIFFERENT FORUMS, BOTH WITHIN AND OUTSIDE THE UNITED NATIONS SYSTEM, TO REACH AGREEMENT ON CONCRETE AND URGENT

SOLUTIONS TO IMPLEMENT THE DECISIONS OF THE SEVENTH SPECIAL SESSION." IF NECESSARY, WE COULD ACCEPT ADDITION OF "IN ORDER TO PROMOTE THE ACHIEVEMENT OF A MORE EQUITABLE WORLD ECONOMIC ORDER" OR "BEARING IN MIND THE OBJECTIVES OF A NEW INTERNATIONAL ECONOMIC ORDER."

9. OP PARA 5 MAY PROVE THE MOST DIFFICULT TO RENEGOTIATE BUT IS OF BASIC IMPORTANCE IN THAT PRACTICAL EFFECT OF PROPOSED COMBINED OR SIMULTANEOUS REVIEW AND APPRAISAL OF BOTH NIEO AND IDS WOULD BE TO OPEN WAY FOR DISTORTING THE WHOLE EXERCISE AND MAKING IT CENTER ON NIEO. MISSION SHOULD VIGOROUSLY RESIST THIS PROPOSAL, CITING FACT THAT DEVELOPMENT STRATEGY WAS ADOPTED FOLLOWING PROLONGED NEGOTIATIONS WHICH LED TO GENUINE CONSENSUS, IN CONTRAST TO NIEO ON WHICH MANY MEMBER STATES HAD AND STILL HAVE SERIOUS RESERVATIONS. OBVIOUSLY FINAL PHRASE STATING "UNDER THE SINGLE ITEM TO BE CALLED ESTABLISHMENT OF A NIEO" SHOULD BE DELETED. (EVEN THOUGH THIS SPEAKS OF "A NEW INTERNATIONAL ECONOMIC ORDER" RATHER THAN "THE NIEO", NET EFFECT AGAIN WOULD BE TO SUBMERGE THE IDS LIMITED OFFICIAL USE LIMITED OFFICIAL USE

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WITHIN THE NIEO.) WHILE LDC'S WILL PROBABLY INSIST ON PROVIDING FOR SOME ASSESSMENT OF NIEO, USDEL SHOULD SEEK FORMULATION WHICH SUBSUMES IT TO REVIEW OF IDS OR INVOLVES CONSIDERING NIEO PRIMARILY IN THE OVERRIDING CONTEXT OF ITS RELATIONSHIP TO THE IDS, E.G., "UNDERTAKE...A DETAILED ASSESSMENT OF PROGRESS IN IMPLEMENTATION OF THE INTERNATIONAL DEVELOPMENT STRATEGY, TAKING INTO ACCOUNT THE BROAD OBJECTIVE OF A NEW INTERNATIONAL ECONOMIC ORDER." IF SUPPORT FOR THIS POSITION CANNOT BE DEVELOPED, USDEL MAY PROPOSE COMPROMISE AMENDMENT WHICH MAKES CLEAR THAT THE IDS AND NIEO REQUIRE SEPARATE CONSIDERATION AND THAT REVIEW AND APPRAISAL COMMITTEE WOULD SUBMIT TWO REPORTS (OR A SINGLE REPORT WITH TWO MAJOR CHAPTERS), THE FIRST DEVOTED TO IDS AND THE OTHER TO NIEO.

10. IN OP PARA 6 RECOMMEND DELETING "IN PARTICULAR" IN THIRD LINE. IN ADDITION, IT WOULD BE DESIRABLE TO SPECIFY THE 63RD ECOSOC AND THE FOURTH SESSION OF THE COMMITTEE ON REVIEW AND APPRAISAL IN ORDER TO CLARIFY THE SEQUENCE OF FUTURE CONSIDERATION. AS SUMMER ECOSOC IS PRESENTLY SCHEDULED FOR JULY 6 - AUGUST 5 AND CRA FOR MAY 26 - JUNE 3, 1977, SPONSORS OF RESOLUTION MIGHT LOGICALLY BE REQUESTED TO LIST THESE TWO BODIES IN THE ORDER OF THEIR MEETINGS.

11. OP PARA 7 CAN BE ACCEPTED ONLY IF THE WORDS "TO BE DEVOTED ENTIRELY TO ESTABLISHMENT OF NIEO" CAN BE DELETED. OP PARA 8 IS SATISFACTORY.

12. DEPT ANXIOUS TO LEARN OF ANY MODIFICATIONS IN TEXT  
LIKELY TO BE FORTHCOMING BEFORE G-77 FORMALLY INTRODUCE  
THIS RESOLUTION. IF OCCASION PRESENTS ITSELF, USUN MAY  
WISH TO HOLD INFORMAL DISCUSSIONS WITH SPONSORS TO MAKE

CLEAR POINTS WHICH US WOULD REGARD AS MOST OBJECTIONABLE  
AND TO LIMIT AMOUNT OF OPEN DEBATE (WHERE HIGHEST COMMON  
DENOMINATOR OF THE LDC DEMANDS IS LIKELY TO PREVAIL OVER  
MORE RATIONAL APPROACH WHICH MIGHT BE ACHIEVED IN  
INFORMAL NEGOTIATIONS). IT WOULD ALSO SEEM HELPFUL TO  
DISCUSS DRAFT AND COUNTER-PROPOSALS WITH PRINCIPAL WEO  
NATIONS AND LINE UP THEIR ADVANCE SUPPORT FOR THE US  
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POSITION, BUT DEPT WILL NATURALLY RELY ON DISCRETION OF  
USUN IN DETERMINING BEST TIMING AND PROCEDURE FOR SUCH  
NEGOTIATIONS.

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 15 SEP 1999  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** AGREEMENT DRAFT, AMENDMENTS, ECONOMIC AGREEMENTS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 23 NOV 1976  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** ElyME  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1976STATE286583  
**Document Source:** ADS  
**Document Unique ID:** 00  
**Drafter:** IO/IEP:CMSONNE/AD  
**Enclosure:** n/a  
**Executive Order:** N/A  
**Errors:** n/a  
**Film Number:** D760435-0929  
**From:** STATE  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1976/newtext/t197611100/baaaeqsi.tel  
**Line Count:** 241  
**Locator:** TEXT ON-LINE, TEXT ON MICROFILM  
**Office:** ORIGIN IO  
**Original Classification:** LIMITED OFFICIAL USE  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 5  
**Previous Channel Indicators:**  
**Previous Classification:** LIMITED OFFICIAL USE  
**Previous Handling Restrictions:** n/a  
**Reference:** n/a  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** ElyME  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 27 APR 2004  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <27 APR 2004 by greeneet>; APPROVED <28 JUL 2004 by ElyME>  
**Review Markings:**

Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
04 MAY 2006

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** 31ST UNGA - DRAFT OMNIBUS ECONOMIC RESOLUTION  
**TAGS:** EGEN, UNGA  
**To:** USUN N Y INFO GENEVA  
OECD PARIS  
EC BRUSSELS  
**Type:** TE  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006